

# **East Thames Housing / Epping Forest District Council Housing Delivery Programme**

**Feasibility Report** 

Site: 12-36 Bourne House (Garages), Buckhurst Hill, IG9 6JY

Rev: A

Ref: IJC/srs/612.023 Date: September 2014



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#### 1.0 Introduction and Confirmation of Brief

- 1.1. Pellings LLP are appointed as part of East Thames Group Technical Team in respect of delivery of Development Agent services to Epping Forest District Council for a six year housing delivery programme.
- 1.2. Following initial appraisal by EFDC, 59 sites have been identified as having possible development potential, with a further number of sites in reserve.
- 1.3. Pellings LLP have been instructed to progress feasibility studies to all 59 sites and which will assist in establishing the extent and timing of the overall programme.
- 1.4. Our instructions are in accordance with our fee tender of 13 August 2012, against the previously prepared tender documentation, and email confirmation of 9 April 2013.

### 2.0 Existing Site and Surroundings

- 2.1. The site is located on the eastern side of Buckhurst Hill in a residential area comprising houses and flats approximately half a mile south of Buckhurst Hill station.
- 2.2. The site consists of 25 garages and hardstanding and it is accessed by way of a 3.5m driveway between properties on Hornbeam Road. The site is situated at the rear of nos. 54-60 Hornbeam Road which are within a two storey building with a rear garden. The adjoining sites are also residential, including Bourne House, which is a four storey block of flats. The site adjoins a sports ground to the rear (i.e. east).
- 2.3. There are a number of mature trees either on or close to the site.
- 3.0 **Proposals**
- 3.1. Read in conjunction with drawings 612.023.P2-4A attached at Appendix A.
- 3.2. The proposals are:

2 x 3 bed houses, 2 storey
Provision of 7 parking spaces and garden/landscaped areas

### 4.0 Planning Issues and Risks

### Relevant Planning Policies/Considerations

- 4.1. The adopted Development Plan for Epping Forest District Council is the Combined Local Plan 1998 and Local Plan Alterations 2006.
- 4.2. The site is not located in a Conservation Area it is not designated for any particular purposes in the Epping Forest District Council Combined Local Plan 1998 and Local Plan Alterations 2006. The site does not lie in Flood Zone on the Environment Agency Flood Map.
- 4.3. There are no specific policies which prevent the loss of existing garages although policy ST4 (Road Safety) states that planning permission will only be granted where there will be no adverse effects on the highway, traffic congestion or harm to the character or appearance of the area. Parking spaces to meet with the Council's standards are proposed for the new dwellings.

- 4.4. It will be necessary to undertake a Parking Survey and to prepare a Transport Statement to demonstrate that the loss of the garages and proposed development would not cause any parking shortfalls or harm to highway conditions or the amenities of the area.
- 4.5. The site is located in the settlement of Buckhurst Hill and the proposal would be consistent with policy CP7 which encourages the efficient use of existing built-up areas by the 'recycling of vacant, derelict, degraded and under-used land to accommodate the development' and the 're-use of urban sites, which are no longer appropriate to their existing or proposed use in the foreseeable future, for alternative land uses'.
- 4.6. The proposal would comply with policy H4A which states the need for a range of dwellings, including an appropriate proportion of smaller dwellings, to meet identified housing need on a site-by-site basis.
- 4.7. The development of small family homes with rear gardens and private and communal parking would be in keeping with the character and appearance of the area and may comply with Epping Forest's design policies and guidance.

### 5.0 Impact/Implications of Statutory Services

- 5.1. We have undertaken statutory services enquiries to the following:
  - Southern Gas
  - Cable and Wireless
  - Virgin Media
  - Thames Water
  - BT
  - National Grid
  - Scottish and Southern Energy
  - Environment Agency
  - UK Power Networks
- 5.2. Responses received to date are from the Environment Agency, National Grid, UK Power Networks, Virgin Media and Thames Water.
- 5.3. The Environment Agency do not note any significant constraints but recommend measures to achieve water efficiency and the use of Sustainable Urban Drainage systems.
- 5.3.1. National Grid: No apparatus appears to cross the site
- 5.3.2. UK Power Networks: No apparatus appears to cross the site
- 5.3.3. Virgin Media: No apparatus appears to cross the site
- 5.4. Thames Water: No apparatus appears to cross the site
- 5.5. It should be noted there are a number of responses to enquiries that, at time of preparation of this report, have not yet been received.

#### 6.0 Site Access and Buildability Issues

6.1. The site is accessed from existing site roads and there would not appear to be any particular difficulties for the normal level and size of construction traffic associated with a development of this nature.

- 6.2. Areas should be available for contractor's site set up and accommodation.
- 6.3. The site is within a primarily residential area and, accordingly, any appointed contractor should use all best endeavours to act in a considerate manner and within normal working hours.
- 6.4. Further to initial enquiries made to EFDC, some potential contamination issues have been highlighted with use of the domestic garages, and also a former horticultural nursery. Possible contaminants in respect of the former use as a nursery are summarised and indicated within the note produced by EFDC Planning and Economic Development Directorate at Appendix E.
- 6.5. Possible contaminants in respect of the previous use of the garage site may include asbestos, ash and clinker, hydro-carbons from vehicle maintenance and the like.
- 6.6. Accordingly, suitable site investigation will need to be undertaken ahead of any proposals to take this site forward and specific recommendations made to deal with any contamination found, whether by capping or removal from site.
- 6.7. The site is accessed by way of a narrow driveway and as at present, our proposals do not include a turning head for refuse or emergency vehicles. Accordingly, subject to detailed design, an independent refuse storage area may be required along with sprinkler provision to the new houses for fire protection.

### 7.0 **Neighbourly Matters and Party Walls**

- 7.1. As above, the proposed development site is within a primarily residential area and the appointed contractor should act in a considerate manner. It is proposed that restrictions on working hours, noise levels, requirement for resident liaison and similar matters will be included within contract documentation.
- 7.2. From proposals on Drawing 612.023/P2-4A, it is not considered that Party Wall matters will be relevant.

#### 8.0 **Proposed Procurement Route**

- 8.1. It is understood that development works will be procured by way of the East Thames Housing Group existing contractor framework arrangements.
- 8.2. It is proposed that works shall be procured on a Design and Build basis with the contractors taking forward RIBA Stage D planning consent drawings into detailed design and construction delivery on site.
- 8.3. Schemes shall be designed to a set of Employer's Requirements to be subsequently confirmed but which substantially shall be formed from existing East Thames Housing Group Design Standards and Employer's Requirement documentation.
- 8.4. It is proposed that all site preparation works will be included within individual contract packages including any required demolitions, adjustment of statutory services, highways works and boundary maintenance/reinstatement/provision.

- 8.5. On completion of the feasibility studies for the whole programme, further recommendations will be made in terms of how works are packaged to ensure size of work packages are optimised for ensuring maximum economies for East Thames Housing Group and EFDC.
- 8.6. It is considered, at this stage, that this may be by way of a mix of different sized contractors dependent upon the numbers and geographical location of individual works packages.
- 8.7. Works will be administered by Pellings LLP as Employer's Agent acting in accordance with East Thames Housing Group terms of appointment and the over arching requirements of the Development Agency agreement.

### 9.0 **Impact on Parking**

- 9.1. The Council's currently adopted parking standards are contained within Essex County Council's Parking Standards Design and Good Practice Guide September 2009. These revised standards were adopted by the Council as statutory planning guidance in February 2012.
- 9.2. Flats and houses have the same parking standard as follows:
  - 1 bedroom accommodation 1 space per dwelling
  - 2 bedroom accommodation and above 2 spaces per dwelling
  - Visitor parking 0.25 spaces per dwelling (rounded up to the nearest whole number)
- 9.3. The proposals would appear to more than meet the Council's parking standards for new development.
- 9.4. However, should the site move forward to planning application stages, it is recommended that a Transport Statement be undertaken, including parking surveys, to demonstrate that the loss of the garages will not give rise to any planning or highway problems.

### 10.0 Legals

- 10.1. We have been provided with a Summary Report of legal matters from EFDC Solicitors. The report makes reference to the suggested appropriation of land for planning purposes which would extinguish any prior rights of way.
- 10.2. The report makes reference to possible rights of light risk. A blanket policy against such risk might be considered.
- 10.3. There is a possible right of way for Estuary Housing Association over the corner of the site (access from Newton Court). This would appear to be unaffected by proposals however.

#### 11.0 **Costs**

11.1. It is considered that a budget of £427,500.00 should be allowed for this scheme, inclusive of contractor design fees, but exclusive of professional fees and VAT. Please refer to Appendix F.

### 12.0 Recommendations and Conclusions

12.1. Subject to an overall lifetime cost appraisal, we conclude that the site appears to have economic development opportunities and we recommend is considered for taking forward to planning application stage, with a view to incorporating into the overall programme.

Signed:

Date: 184 October 2014

# Appendix A

**Development Proposals** 

Drawings 612.023.P2-4A



This drawing and design are copyright of PELLINGS LLP

# Appendix B

Site Photographs

### Appendix B - Site Photographs

1.



2.





4.

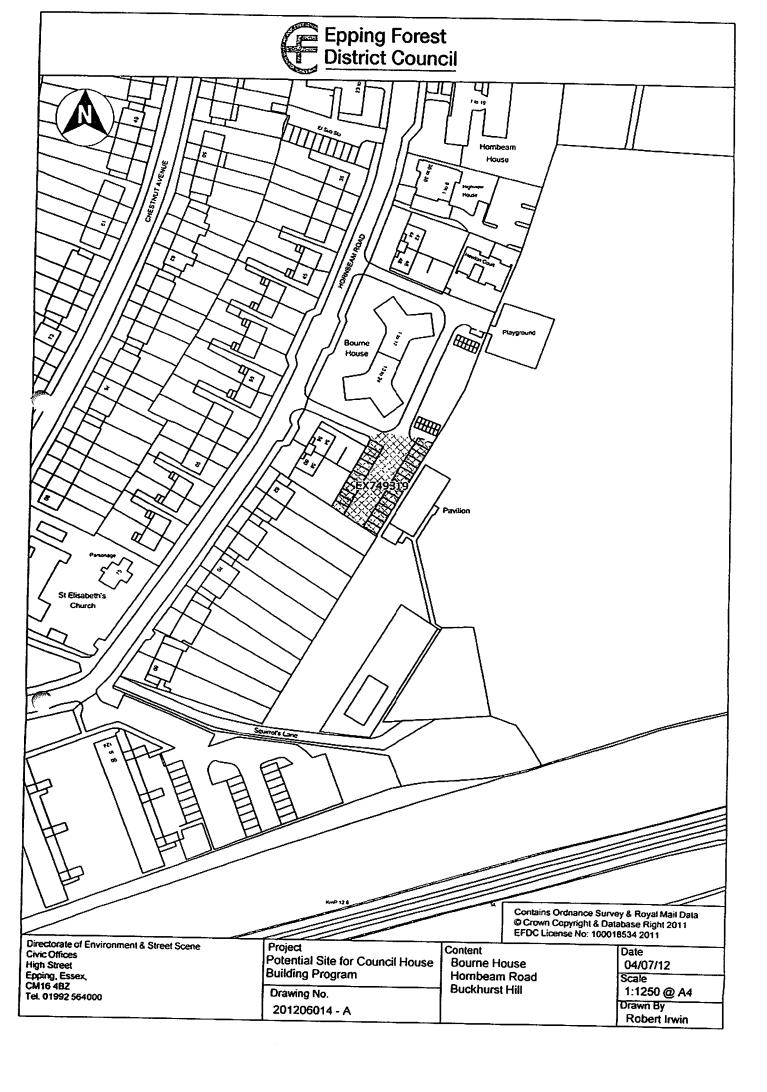






# Appendix C

Existing Site Plan



# Appendix D

Statutory Services Information



Adam Greenhalgh Pellings 24 Widmore Road Bromley Kent BR1 1RY Plant Protection National Grid Block 1; Floor 1 Brick Kiln Street Hinckley LE10 0NA F-mail: plantprote

E-mail: plantprotection@nationalgrid.com Telephone: +44 (0)800 688588

National Grid Electricity Emergency Number: 0800 40 40 90\*

National Gas Emergency Number: 0800 111 999\* \* Available 24 hours, 7 days/week. Calls may be recorded and monitored.

www.nationalgrid.com

Date: 23/10/2013

Our Ref: NL\_TE\_Z6\_3SW\_041948
Your Ref: Bourne House, la079

RE: Proposed Works, IG9 6JY, Bourne house, Hornbeam Road, Buckhurst Hill

Thank you for your enquiry which was received on 17/10/2013.

Please note this response and any attached map(s) are valid for 28 days.

An assessment has been carried out with respect to National Grid Electricity Transmission plc's and National Grid Gas plc's apparatus. Please note it does not cover the items listed in the section "Your Responsibilities and Obligations", including gas service pipes and related apparatus.

For details of National Grid's network areas please see the National Grid website (<a href="http://www.nationalgrid.com/uk/Gas/Safety/work/">http://www.nationalgrid.com/uk/Gas/Safety/work/</a>) or the enclosed documentation.

As your works are at a "proposed" stage, any maps and guidance provided are for information purposes only. This is not approval to commence work. You must submit a "Scheduled Works" enquiry at the earliest opportunity and failure to do this may lead to disruption to your plans and works. National Grid will endeavour to provide an <u>initial</u> assessment within 14 days of receipt of a Scheduled Works enquiry and dependent on the outcome of this, further consultation may be required.

In any event, for safety and legal reasons, works must not be carried out until a Scheduled Works enquiry has been completed and final response received.

### Your Responsibilities and Obligations

The "Assessment" Section below outlines the detailed requirements that must be followed when planning or undertaking your scheduled activities at this location.

It is your responsibility to ensure that the information you have submitted is accurate and that all relevant documents including links are provided to all persons (either direct labour or contractors) working for you near National Grid's apparatus, e.g. as contained within the Construction (Design and Management) Regulations.

This assessment solely relates to National Grid Electricity Transmission plc (NGET) and National Grid Gas plc (NGG) apparatus. This assessment does **NOT** include:

- National Grid's legal interest (easements or wayleaves) in the land which restricts activity in proximity to National Grid's assets in private land. You must obtain details of any such restrictions from the landowner in the first instance and if in doubt contact National Grid.
- Gas service pipes and related apparatus
- Recently installed apparatus
- Apparatus owned by other organisations, e.g. other gas distribution operators, local electricity companies, other utilities, etc.

It is **YOUR** responsibility to take into account whether the items listed above may be present and if they could be affected by your proposed activities. Further "Essential Guidance" in respect of these items can be found on the National Grid Website (<a href="http://www.nationalgrid.com/NR/rdonlyres/6D6525F9-59EB-4825-BA89-DBD7E68882C7/51319/EssentialGuidance.pdf">http://www.nationalgrid.com/NR/rdonlyres/6D6525F9-59EB-4825-BA89-DBD7E68882C7/51319/EssentialGuidance.pdf</a>).

This communication does not constitute any formal agreement or consent for any proposed development work; either generally or with regard to National Grid's easements or wayleaves nor any planning or building regulations applications.

NGG and NGET or their agents, servants or contractors do not accept any liability for any losses arising under or in connection with this information. This limit on liability applies to all and any claims in contract, tort (including negligence), misrepresentation (excluding fraudulent misrepresentation), breach of statutory duty or otherwise. This limit on liability does not exclude or restrict liability where prohibited by the law nor does it supersede the express terms of any related agreements.

If you require further assistance please contact the National Grid Plant Protection team via e-mail (click here) or via the contact details at the top of this response.

Yours faithfully

National Grid Plant Protection Team

### **ASSESSMENT**

### **Affected Apparatus**

The National Grid apparatus that has been identified as being in the vicinity of your proposed works is:

 Low or Medium pressure (below 2 bar) gas pipes and associated equipment. (As a result it is highly likely that there are gas services and associated apparatus in the vicinity)

### Requirements

### BEFORE carrying out any work you must:

- Carefully read these requirements including the attached guidance documents and maps showing the location of National Grid apparatus.
- Contact the landowner and ensure any proposed works in private land do not infringe National Grid's legal rights (i.e. easements or wayleaves). If the works are in the road or footpath the relevant local authority should be contacted.
- Ensure that all persons, including direct labour and contractors, working for you on or near National Grid's apparatus follow the requirements of the HSE Guidance Notes HSG47 - 'Avoiding Danger from Underground Services' and GS6 – 'Avoidance of danger from overhead electric power lines'. This guidance can be downloaded free of charge at <a href="http://www.hse.gov.uk">http://www.hse.gov.uk</a>
- In line with the above guidance, verify and establish the actual position of mains, pipes, cables, services and other apparatus on site before any activities are undertaken.

### **GUIDANCE**

Excavating Safely - Avoiding injury when working near gas pipes: <a href="http://www.nationalgrid.com/NR/rdonlyres/2D2EEA97-B213-459C-9A26-18361C6E0B0D/25249/Digsafe">http://www.nationalgrid.com/NR/rdonlyres/2D2EEA97-B213-459C-9A26-18361C6E0B0D/25249/Digsafe</a> leaflet3e2finalamends061207.pdf

### Standard Guidance

### **Essential Guidance document:**

http://www.nationalgrid.com/NR/rdonlyres/6D6525F9-59EB-4825-BA89-DBD7E68882C7/51319/EssentialGuidance.pdf

### General Guidance document:

http://www.nationalgrid.com/NR/rdonlyres/55C13C4D-A1AA-4B13-BFDA-1CF59F88B326/51318/GeneralGuidance.pdf

### Excavating Safely in the vicinity of gas pipes guidance (Credit card):

http://www.nationalgrid.com/NR/rdonlyres/A3D37677-6641-476C-9DDA-E89949052829/44257/ExcavatingSafelyCreditCard.pdf

### Excavating Safely in the vicinity of electricity cables guidance (Credit card):

http://www.nationalgrid.com/NR/rdonlyres/35DDEC6D-D754-4BA5-AF3C-D607D05A25C2/44858/ExcavatingSafelyCreditCardelectricitycables.pdf

Copies of all the Guidance Documents can also be downloaded from the National Grid Website: <a href="http://www.nationalgrid.com/uk/Gas/Safety/work/downloads/">http://www.nationalgrid.com/uk/Gas/Safety/work/downloads/</a>

OS map by National Grid Gas plo, with the sanction of the controller of HM Stationery Office. Crown Copyright Reserved. Ordnance Survey Licence number 100024886	epparatus. The information included on this plan should not be referred to beyond a period of 28 days from the date of issue.	Valve Cover Change Change Change
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nationalgrid	given winout warranty, the accuracy thereof cannot be guaranteed. Service pipes, valves, syphons, stub connections, etc., are not shown but their presence should be anticipated. No liability of any kind whatsoever is accepted by National Grid Gas pic or their agents, servants or contractors for any error or omission. Safe digging	DATA DATE: 15/10/2013 LHP MAINS
MAPS Plot Server Version 1.7.6	Gas pipes owned by other GTs, or otherwise privately owned, may be present in this area. Information with regard to such pipes should be obtained from the relevant owners. The information shown on this plan is	
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### **ENQUIRY SUMMARY**

#### **Received Date**

17/10/2013

#### Your Reference

Bourne House, Ja079

### Location

Centre Point: 541938, 193154

X Extent: 49 Y Extent: 52 Postcode: IG9 6JY

Location Description: IG9 6JY, Bourne house, Hombeam Road, Buckhurst Hill

### Map Options

Paper Size: A4

Orientation: LANDSCAPE Requested Scale: 500 Actual Scale: 1:1250 (GAS)

Real World Extents: 361m x 196m (GAS)

### **Recipients**

pprsteam@uk.ngrid.com

### **Enquirer Details**

Organisation Name: Pellings Contact Name: Adam Greenhalgh Email Address: bromley@pellings.co.uk

Telephone: 0208 460 9114

Address: 24 Widmore Road, Bromley, Kent, BR1 1RY

### **Description of Works**

Plans request for potential development site.

### **Enquiry Type**

**Proposed Works** 

### **Activity Type**

**Development Project** 

#### **Work Types**

Work Type: Plans Only

### Adam Greenhalgh

From: SPHatfield <SPHatfield@environment-agency.gov.uk>

Sent:23 October 2013 17:49To:Adam Greenhalgh

Subject: RE: Epping Forest DC - potential development sites

#### Dear Adam.

Further to your letters dated 16 October (your ref: AG/dh/612.023/05), we have the following comments to make on the specific sites listed below (please note that comments on three sites – Rear of shops, Loughton Way, Buckhurst Hill; Pentlow Way, Buckhurst Hill and Site B, Marlescroft Way, Loughton – will follow on or before 7 November due to additional site constraints).

Sites: Burton Road, Debden

White Hills, Loughton

Thatchers Close, Loughton

Site A, Pyries (note: should be 'Pyrles') Lane, Loughton Site B, Pyries (note: should be 'Pyrles') Lane, Loughton

Site A, Chequers Road, Loughton Site B, Chequers Road, Loughton Site A, Langley Meadow, Loughton Site B, Langley Meadow, Loughton Hornbeam Close, Buckhurst Hill

Hornbeam House, Hornbeam Road, Buckhurst Hill Bourne House, Hornbeam Road, Buckhurst Hill

Bushfields, Loughton Etheridge Road, Loughton Lower Alderton Hall Lane, Loughton Ladyfields, Loughton Kirby Close, Loughton

Chester Road, Loughton Hillyfields, Loughton

#### Comments

As we are in an area of serious water stress, we endorse the efficient use of water resources. Residential developments such as your proposal should take advantage of water efficient technologies. This is in line with Epping Forest's local policy CP5 which states that the efficient use of water is encouraged through water efficient appliances and rainwater harvesting for example.

We suggest you use water efficiency measures and aim to achieve 105 litres/person/day. This is equivalent to level 3/4 for water within the Code for Sustainable Homes. Achieving this standard within new homes can be accomplished at very little additional cost, and is significantly cheaper than retrofitting such measures later.

Every opportunity should be taken to maximise Sustainable Drainage Systems (SuDS) such as green roofs, ponds, swales and permeable pavements, to alleviate surface water runoff. I have attached a copy of our SuDS guidance, which contains the SuDS hierarchy, to help you with your designs. The methods at the top of the hierarchy are preferred because they are beneficial in terms of sustainability and biodiversity. The hierarchy should be used in descending order. Tanks should only be used as a last resort. Epping Forest's local policy U3B on sustainable drainage systems advocates this approach.

As the sites are all under a hectare in Flood Zone 1, they fall within cell F5 of our <u>Flood Risk Standing Advice</u> consultation matrix. Epping Forest Local Planning Authority will therefore be responsible for assessing flood risk at these sites.

Kind regards.

Clark Gordon Sustainable Places Planning Advisor Environment Agency North East Thames Area - Hatfield Team 01707 632308



### The climate is changing. Are you?

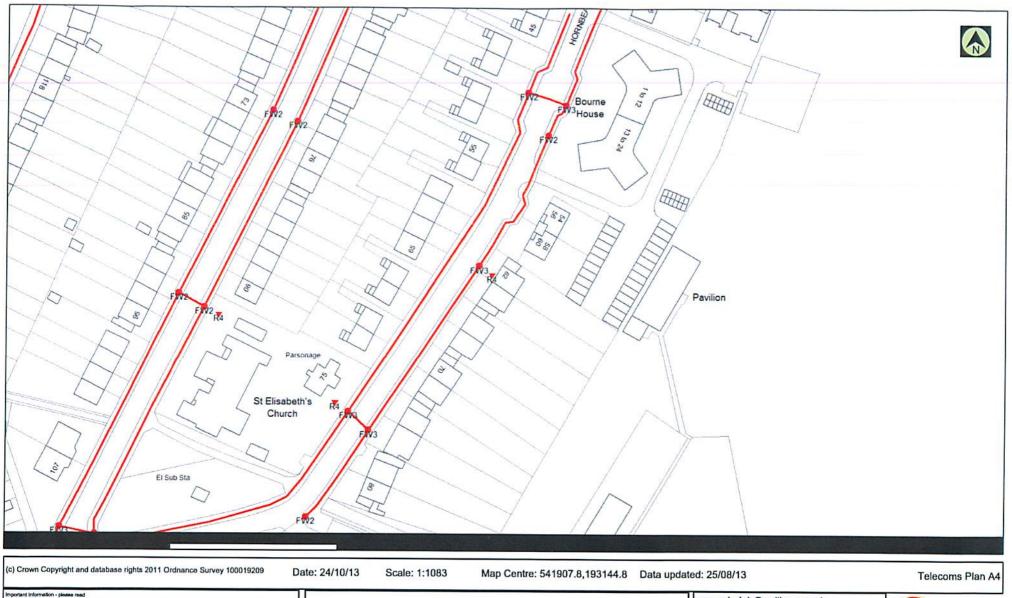
A support service led by the Environment Agency www.environment-agency.gov.uk/vilimate/early

# please consider the environment - do you really need to print this email?

Information in this message may be confidential and may be legally privileged. If you have received this message by mistake, please notify the sender immediately, delete it and do not copy it to anyone else.

We have checked this email and its attachments for viruses. But you should still check any attachment before opening it.

We may have to make this message and any reply to it public if asked to under the Freedom of Information Act, Data Protection Act or for litigation. Email messages and attachments sent to or from any Environment Agency address may also be accessed by someone other than the sender or recipient, for business purposes.



(c) Crown Copyright and database rights 2011 Ordnance Survey 100019209 Date: 24/10/13 Scale: 1:1083 Map Centre: 541907.8,193144.8 Data updated: 25/08/13 Telecoms Plan A Important Information - Jeases read

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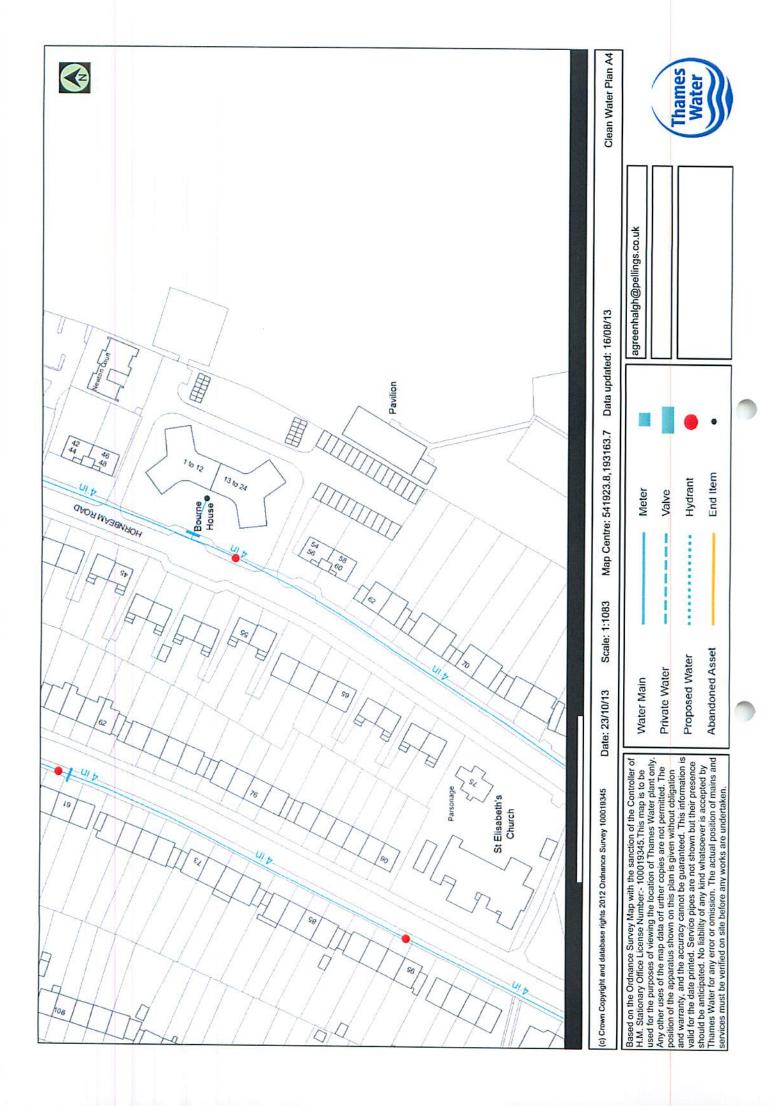
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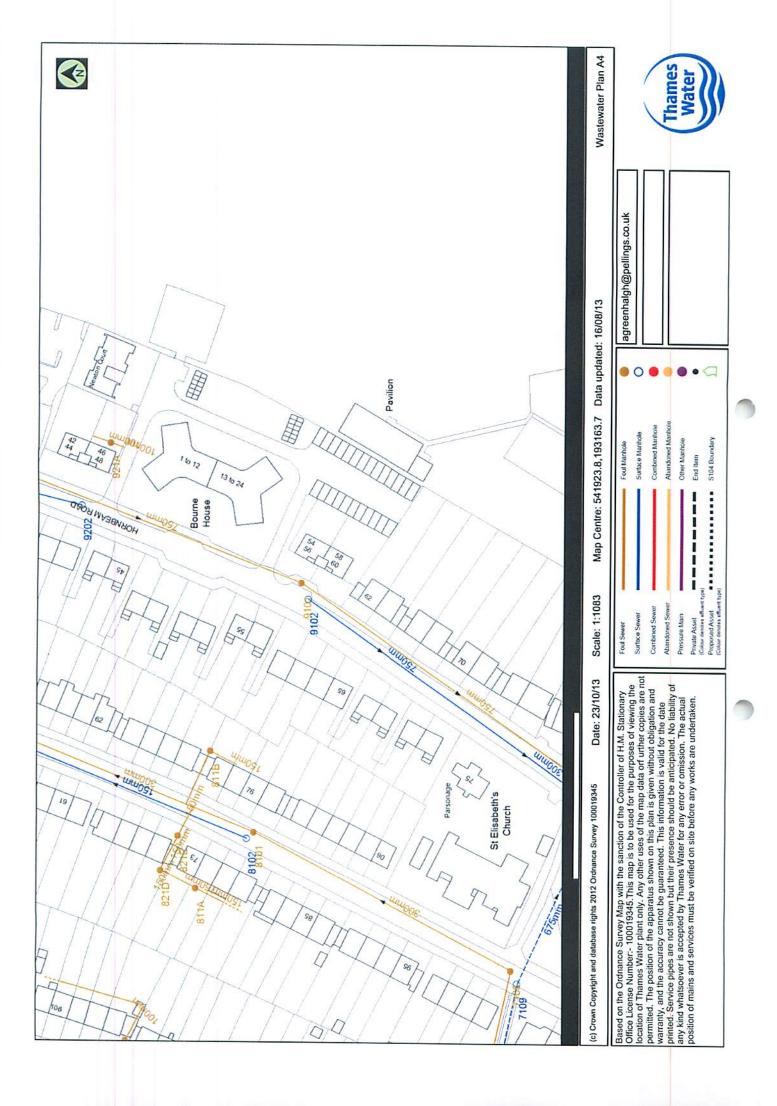
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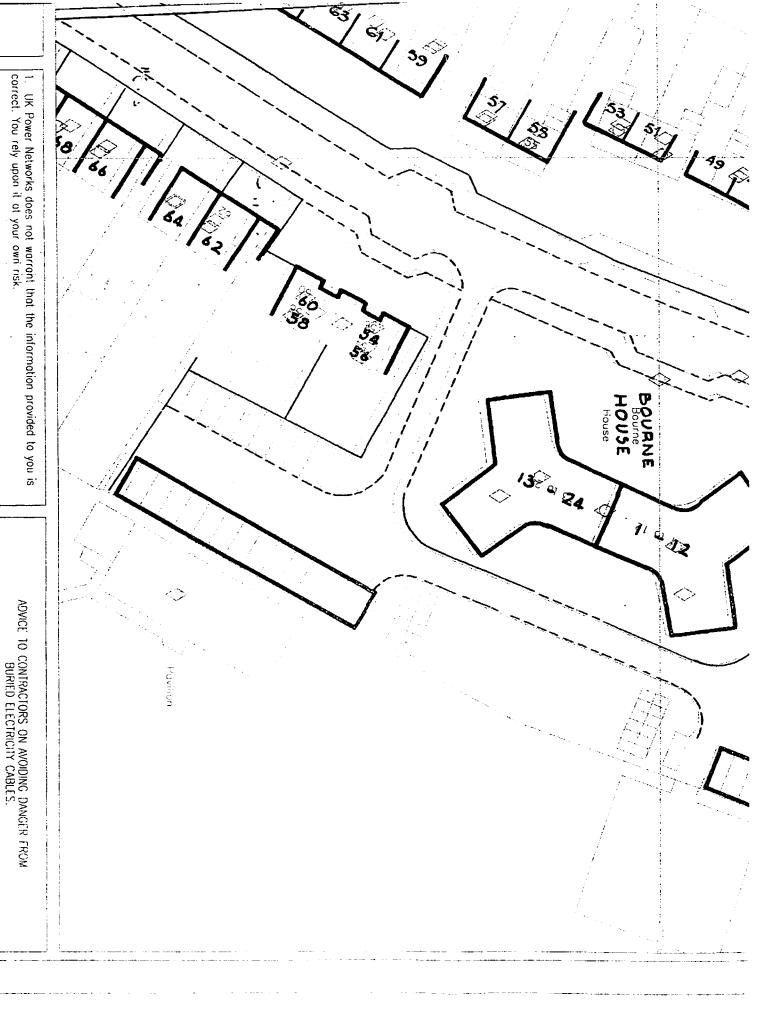
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2. UK Power Networks does not exclude or limit its liability if it causes the death | 1) Do have rable drawings with you an site and check them before you start the

### Appendix E

### Information on Possible Contamination

Information on possible contamination has been forwarded by Epping Forest District Council by way of email of 22nd May 2013, giving information on potential contamination across all the primary sites.

This clarifies possible ground contamination derived from asbestos, made ground, hydrocarbons, petroleum hydrocarbons and the like.

It is likely that any Planning Consent will carry a Condition that all contamination issues are to be remediated.

Accordingly, we recommend that initial site investigation is undertaken for all sites that move forward to Planning Applications.

# Appendix F

Cost Build-up

### Site P2 4, Bourne House, Hornbeam Road, Buckhurst Hill IG9 6J' Indicative Estimate of Cost

### for East Thames HA



Gross Internal floor area	m2	ft2
Affordable Flat Units	0	0
Allowance for communal space @ 20%	0	0
Affordable House Units	186	2,002
TOTAL GIA	186	2,002

Item	Element		Qty	Unit	Rate £/unit	Total £	
1.0	Demolition						
1.1	Demolition		299	m²	50	)	14,972
	Site clearance		345	m²	10	)	3,451
1.2	Allowance for removal of asbestos		25	No	800		20,000
		Sub-total			sa	y	40,000
	Affordable Flat units (xx nr. units)					_	
	Flats Private areas			m²	1,350		0
2.2	Flats communal areas (20% allowed)	Sub-total	U	m² -	900		0
3.0	Affordable House units (02 nr. units)	Sub-total			sa	,	0
	House areas		186	m²	1,250	1	233,000
0.1	110000 01000	Sub-total	100	-	sa		230,000
4.0	Abnormals / E/o and External Works				ou.	•	200,000
4.1	Private gardens (incl. fencing)		254	m²	40	)	10,000
4.2	Communal Gardens		83	m²	30	)	2,000
4.3	Access road, parking and turning		200	m²	65	5	13,000
	Pedestrian paving		0	m²	50	)	Incl.
	Cross over / highways adaptions			item	2,000	)	8,000
	Allowance for contaminated ground			item			Excl.
	Boundary treatment (fencing/walls)		107	1.1.1	160	50.	17,000
4.8	Allowance for achieving CfSh Level 3		2	nr _	4,500		9,000
		Sub-total			say	/	60,000
				£/m2	£/ft2	2	
	INDICATIVE CONSTRUCTION COST						330,000
	CONTINGENCY @ 5%						20,000
	CONTRACTORS DESIGN FEES @ 8%						28,000
	PRELIMS AND OVERHEADS AT 15%						49,500
	TOTAL INDICATIVE CONSTRUCTION COST		-	2,298			427,500

### larifications and Assumptions

Estimate based on Pellings Feasibility drawings and standard ETG specifications

GIA is approximate due to early stage of design

Costs are based on a Q3 2014 start on site

Costs are based on a Single Stage Competitive D&B procurement route

Costs are based on a Contractor 'best programme' contract period

All units assumed to achieve Code for sustainable Homes Level 3

It is assumed that a traditional construction (concrete strip foundations, brick/block walls, timber floor structure, sloped tiled roofs) will be used

Contractors design fees are based upon appointment with planning consent under JCT D&B contract

Assumed no Party Wall or Rights of Lights issues

#### Exclusions

Clients professional fees (including statutory fees)

VAT

Hazardous material removal

Excludes any off-site works

Provision of loose fittings and furnishings

Costs of compliance of any conditions imposed by TFL or other statutory bodies

Costs of Section 106, S108, S278 Agreement(s) or Community Infrastructure Levy charges